### **DETAILED MODEL PLAN (LIHEAP)**

Program Name: Low Income Home Energy AssistanceGrantee Name: Tennessee Housing Development AgencyReport Name: DETAILED MODEL PLAN (LIHEAP)

**Report Period:** 10/01/2025 to 09/30/2026 **Report Status:** Certified -- with Warnings

### **Report Sections**

- 1. Mandatory Grant Application SF-424
- 2. Section 1 Program Components
- 3. Section 2 HEATING ASSISTANCE
- 4. Section 3 COOLING ASSISTANCE
- 5. Section 4 CRISIS ASSISTANCE
- 6. Section 5 WEATHERIZATION ASSISTANCE
- 7. Section 6 Outreach, 2605(b)(3) Assurance 3, 2605(c)(3)(A)
- 8. Section 7 Coordination, 2605(b)(4) Assurance 4
- 9. Section 8 Agency Designation,, 2605(b)(6) Assurance 6
- 10. Section 9 Energy Suppliers,, 2605(b)(7) Assurance 7
- 11. Section 10 Program, Fiscal Monitoring, and Audit, 2605(b)(10) Assurance 10
- 12. Section 11 Timely and Meaningful Public Participation, , 2605(b)(12) Assurance 12, 2605(c)(2)
- 13. Section 12 Fair Hearings, 2605(b)(13) Assurance 13
- 14. Section 13 Reduction of home energy needs, 2605(b)(16) Assurance 16
- 15. Section 14 Leveraging Incentive Program ,2607A
- 16. Section 15 Training
- 17. Section 16 Performance Goals and Measures, 2605(b)
- 18. **Section 17 Program Integrity, 2605(b)(10)**
- 19. Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters
- 20. Section 19: Certification Regarding Drug-Free Workplace Requirements
- 21. Section 20: Certification Regarding Lobbying
- 22. Assurances
- 23. Plan Attachments

### **Mandatory Grant Application SF-424**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

* 1.a. Type of Submission:  Plan		* 1.b. Frequency:  Annual		* 1.c. C Plan/F	* 1.c. Consolidated Application/ Plan/Funding Request?		* 1.d. Version:  Initial	
				Explan	Explanation:		Resubmission Revision	
							C Update	
				2. Date	Received:		State Use Only:	
				3. Appl	licant Identifie	r:		
					que Entity Ide VXSBZL7	entifier (UEI)	5. Date Received By State:	
				4b. Fed	leral Award Id	lentifier:	6. State Application Identifier:	
7. APPLICANT INF	ORMATION			"			**	
* a. Legal Name: Te	nnessee Housing	g Develoj	pment Agency					
* b. Address:								
* Street 1:	502 Deaderic	k Street,	3rd Floor	Stre	et 2:			
* City:	NASHVILLE	Ξ.		Cou	nty:	DAVIDSON		
* State:	TN			Pro	vince:			
* Country:	United States			* Zi Code:	p / Postal	37243 - 0900		
c. Organizational	c. Organizational Unit:							
<b>Department Nam</b> Community Program				Division Name: Community Services				
			to be contacted on matters in th and Human Services' LIF				be listed on Notice of Funding	
* First Name:				* Last				
Daniela				Brickt				
<b>Title:</b> Housing Program M	anager - LIHEA	P		Organizational Affiliation:				
* Telephone Number 615-815-2226	r:			Fax Number				
* Email: dbrickman@thda.org	5			11-				
* 8. TYPE OF APPL A: State Government	ICANT:							
* a. Is the applicar	rt a Tribal Can	cortium	Over 6 No					
			llowing documentation:					
b. 11 yes picase a	ttach at least of	ic the for	nowing documentation.					
			Catalog of Federal Domes Assistance Number:	stic	CFDA Title:			
9. CFDA Numbers and	Titles		93.568		Low-Income I	Home Energy A	Assistance Program	
10. DESCRIPTIVE Town Income Home I			T'S PROJECT: gular and Crisis Assistance					
11. AREAS AFFECT State of Tennessee	TED BY FUND	ING:						
12. CONGRESSION 5	AL DISTRICT	S OF AF	PPLICANT:					
13. FUNDING PERI	OD:							
a. Start Date: 11/01/2025			<b>b. End Date:</b> 09/30/2026					
	N SUBJECT T	O REVI	EW BY STATE UNDER EX			2372 PROCES	SS?	

Process for review on:					
b. Program is subject to E.O. 12372 but has not been selected by State for review.	b. Program is subject to E.O. 12372 but has not been selected by State for review.				
c. Program is not covered by E.O. 12372.					
*15. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?  C YES  NO					
If Yes, explain:					
16. By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)  **I Agree					
** The list of certifications and assurances, or an internet site where you may obtain specific instructions.	this list, is contained in the announcement or agency				
17a. Typed or Printed Name and Title of Authorized Certifying Official	17c. Telephone (area code, number and extension)				
Daniela Brickman	17d. Email Address dbrickman@thda.org				
17b. Signature of Authorized Certifying Official	17e. Date Report Submitted (Month, Day, Year) 08/29/2025				

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013

Expiration Date: 02/28/2027

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant. Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

Cookies 1 Due come Common anoma					
Section 1 Program Compone	IIUS				
Program Components, 2605(a), 2605(b)(1) - Assurance 1, 2605(c)(1)(C)					
1.1 Check which components you will operate under the LIHEAP program. (Note: You must provide information for each component designated here as requested elsewhere in this plan.)		Operation			
	Start Date	End Date			
Heating assistance	11/01/2025	09/30/2026			
Cooling assistance	11/01/2025	09/30/2026			
Summer crisis assistance					
Winter crisis assistance					
Year-round crisis assistance ✓	11/01/2025	09/30/2026			
Weatherization assistance  ✓	11/01/2025	09/30/2026			
Provide further explanation for the dates of operation, if necessary	<u> </u>				
For Fiscal Year 2026, we will be starting the year on November 1, 2025 to allow additional software system that will be replacing THO, and to confirm receipt of an FY 2026 LIHEAP award.	time for testing and trair	ning on our new			
Estimated Funding Allocation, 2604(C), 2605(k)(1), 2605(b)(9), 2605(b)(16) - Assurances 9 and 16					
1.2 Estimate what amount of available LIHEAP funds will be used for each component that you will operate: The total of all percentages must add up to 100%.	Percentage ( % )	Prior year totals			
Heating assistance	45.00%	51.00%			
Cooling assistance	13.00%	17.00%			
Summer crisis assistance	0.00%	0.00%			
Winter crisis assistance	0.00%	0.00%			
Year-round crisis assistance	10.00%	10.00%			
Weatherization assistance	10.00%	10.00%			
Carryover to the following federal fiscal year	10.00%	0.00%			
Administrative and planning costs	10.00%	10.00%			
Services to reduce home energy needs including needs assessment (Assurance 16)	2.00%	2.00%			
Used to develop and implement leveraging activities	0.00%	0.00%			
TOTAL	100.00%	100.00%			

Tribal grant recipients: direct-grant tribes, tribal organizations, or territories with allotments of \$20,000 or less may use for planning and administration up to 20% of the funds payable. Crant recipients that are direct grant tribes tribal arganizations or territories with allotments over \$20,000 may use for

II ^	0	ation purposes up to 20% of the finits must be paid from non-fede			0) plus 10%	of the funds	s payable that exceeds \$	20,000. Any administrative
Alternate Use of Crisis Assistance Funds, 2605(c)(1)(C)								
1.3 T	he funds reserved	l for winter crisis assistance the	at have	not been exp	ended by N	Iarch 15 wi	ll be reprogrammed to	o:
		Heating assistance				Cooling as	sistance	
		Weatherization assistance		>		assistance.	<b>cify:)</b> Subgrantees offer If they request to reallot tance, we will approve.	er year-round crisis cate funds after March 15 to
Categ	gorical Eligibility,	, 2605(b)(2)(A) - Assurance 2, 2	2605(c)(	1)(A), 2605(b	)(8A) - Ass	surance 8		
		ouseholds categorically eligible w? O Yes No	if at lea	st one housel	hold memb	er receives	at least one of the follo	owing categories of benefits
If you	ı answered "Yes"	' to question 1.4, you must com	iplete th	e table belov	v and answ	er questions	s 1.5 and 1.6.	
				Heating		Cooling	Crisis	Weatherization
TANF	ı			es 🗖 No	C Yes	O <sub>No</sub>	C Yes C No	O Yes O No
SSI			Oye	es 🖰 No	C Yes	$O_{No}$	C Yes C No	O Yes O No
SNAP			Oye	es 🖰 No	C Yes	O <sub>No</sub>	C Yes C No	C Yes C No
Mean	s-tested Veterans Pi	rograms	Oye	es 🖸 No	C Yes	O No	O Yes O No	O Yes O No
need appli	to receive the ben cation process.	lefinition of categorical eligibili nefits or just one member, is th	ere a da	ita exchange	in place?) :	and how cat	egorical eligibility stro	
	o you automatica s, explain:	lly enroll households without a	direct	annual appli	cation? U	Yes 🛂 No		
SNAI  1.7a I  If you	P Nominal Payme Oo you allocate Li answered "Yes"	IHEAP funds toward a nomina ' to question 1.7a, you must pro	al paym	ent for SNAI	P househole	ds? O Yes	<b>⊙</b> No	ving other public assistance
		nal Assistance: \$0.00						
	Once Per Year	stance						
	Once every five	years						
	Other - Describe	21:						
1.7d	How do you confi	rm that the household receivin	ıg a non	ninal paymen	it has an en	ergy cost o	r need?	
Deter	mination of Eligi	ibility - Countable Income						
1.8. I	n determining a h	nousehold's income eligibility fo	or LIHI	EAP, do you	use gross ir	icome or ne	t income?	
>	Gross Income							
	Net Income							
	Other - Describe	,						
1.9. S	elect all the appli	icable forms of countable incon	ne used	to determine	a househo	ld's income	eligibility for LIHEA	P
>	Wages							
>	Self - Employme	ent Income						
V	Contract Income							

	Payments from mortgage or Sales Contracts				
<b>&gt;</b>	Unemployment insurance				
>	Strike Pay				
>	Social Security Administration (SSA ) benefits				
	Including MediCare deduction  Excluding MediCare deduction				
>	Supplemental Security Income (SSI )				
>	Retirement / pension benefits				
>	General Assistance benefits				
>	Temporary Assistance for Needy Families (TANF) benefits				
	Loans that need to be repaid				
	Cash gifts				
	Savings account balance				
>	One-time lump-sum payments, such as rebates/credits, winnings from lotteries, refund deposits, etc.				
	Jury duty compensation				
>	Rental income				
>	Income from employment through Workforce Investment Act (WIA)				
>	Income from work study programs				
>	Alimony				
>	Child support				
>	Interest, dividends, or royalties				
<b>&gt;</b>	Commissions				
	Legal settlements				
	Insurance payments made directly to the insured				
	Insurance payments made specifically for the repayment of a bill, debt, or estimate				
>	Veterans Administration (VA) benefits				
	Earned income of a child under the age of 18				
	Balance of retirement, pension, or annuity accounts where funds cannot be withdrawn without a penalty.				
	Income tax refunds				
	Stipends from senior companion programs, such as VISTA				

	Ameri-Corp Program payments for living allowances, earnings, and in-kind aid
	Reimbursements (for mileage, gas, lodging, meals, etc.)
>	Other  Railroad retirement, workers compensation, training stipends, military allotments or regular support from an absent family member, or someone not living in the household. Also, if an applicant receives regular cash assistance, or direct bill payments from anyone not associated with the household.
	ny of the above questions require further explanation or clarification that could not be made in fields provided, attach a document with said explanation here.
1.10 I	Do you have an online application process  Yes No
1.1	0a If yes, describe the type of online application (Select all boxes that apply)
>	A PDF version of the application is available online and can be downloaded, filled out and mailed in for processing.
>	A state-wide online application that allows a customer to complete data entry and submit an application electronically for processing.
	One or more locally available online applications that allows a customer to complete data entry and submit an application electronically for processing.
>	Online application that is also mobile friendly
	Other, please describe
Pleas	e include a link(s) to a statewide application, if available:
	Tennessee Housing Development Agency   Low Income Home Energy Assistance Program (LIHEAP) for Administrators (thda. org)
1.10b	Can all program components be applied for online? O Yes O No
If no,	explain which components can and cannot be applied for online.
	Heating and Cooling, Regular and Crisis assistance can be applied for online. Weatherization assistance can not be applied for online.
1.11 I	Do you have a process for conducting and completing applications by phone 🖸 Yes 🔼 No
1.12 I	Do you or any of your subrecipients require in person appointments in order to apply 🔘 Yes 🛭 💽 No
	s, please provide more information regarding why in-person appointments are required and in what circumstances they are required.
1.13 J	How can applicants submit documentation for verification? Select all that apply:
>	In-person
>	Mail
>	Email
>	Portal application
<b>&gt;</b>	Other, please describe
	Verbal verification via phone can be taken for applications, signatures, and form verification. The person obtaining verbal verification must document the following on each item verified: date of intial contact by client, name of person taking the information (subgrantee), person calling to provide the information (applicant), date and time verified, method of receipt (i.e.: mobile phone). The subgrantee must receive consent from the applicant to allow verification on each form which must be documented and noted in the client database system. If an applicant refuses to allow verbal verification, another intake method must be provided (i.e.: mail, drop off, electronic).

### **Section 2 - HEATING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013

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### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN**

	Section	on 2 - H	<b>Heating Assistance</b>		
Eligibility, 2605(	(b)(2) - Assurance 2				
2.1 Designate the	e income eligibility threshold used for the	e heating co	omponent:		
Add	Household size		Eligibility Guideline	Eligibilit	y Threshold
1	All Household Sizes		State Median Income		60.00%
2.2 Do you have Heating Assistan	additional eligibility requirements for ace?	C Yes	€ No		
2.3 Check the ap	propriate boxes below and describe the	policies for	each.		
Do you require a	nn Assets test?	O Yes	<b>⊙</b> No		
If yes, describe:	Do you have additional/differing eligibili	ty policies	for:		
Renters?		O Yes	⊙ No		
If yes, describe:		•			
Renters Li	ving in subsidized housing?	O Yes	⊙ No		
If yes, describe:					
Renters wi	th utilities included in the rent?	O Yes	⊙ No		
If yes, describe:		•			
Do you give prio	rity in eligibility to:				
Older Adu	lts (60 years or older)?	Yes	O <sub>No</sub>		
If yes, describe:					
fall outsid	ouseholds with adults that are 60 years and e the defination of a vulnerable population allowed to apply through a pre-application	. In addition	, individuals 60 years of age and		
Individual	s with a disability?	• Yes	O <sub>No</sub>		
If yes, describe:		•			
fall outsid of a disab	ouseholds with one or more disabled indivi- e the defination of a vulnerable population ility or receiving SSI and SSDI are allowed n November 1, 2025.	. Additional	ly, individuals with documentation		
Young chil	ldren?	<b>⊙</b> Yes	O <sub>No</sub>		
	ouseholds with children age 5 and under wi r households that fall outside the definition				
Household	s with high energy burdens?	• Yes	O <sub>No</sub>		
If yes, describe:		-			
	he household's energy burden calculation was the households with the highest $\epsilon$				
Other? Ac	ctive Duty and Veterans	• Yes	C <sub>No</sub>		
If yes, describe:					
Navy, Air on Active	ouseholds with proof of any active duty (fur Force, Marine Corps, Space Force or Cost Guard Reserve (AGR); and Veterans will I r households that fall outside the definition	Guard); Re be prioritize	serve or National Guard members d, beginning on November 1,		

Any household member meeting the vulnerable population description, with proof of priority exhibited, will be prioritized as follows:

- Individuals 60 years of age and older.
- · Individuals with a documented disability.
- · Households with children 5 and under.
- Active duty (full-time) in the Armed Forces, and Veterans.

After a households energy burden is calculated, applicantions are prioritized by priority population and then the highest burden.

### Determination of Benefits 2605(b)(5) - Assurance 5, 2605(c)(1)(B)

2.4 Describe how you prioritize the provision of heating assistance to vulnerable populations, e.g., benefit amounts, early application periods, etc.

Any household member meeting the vulnerable population description, with proof of priority exhibited, will be prioritized as follows:

- Individuals 60 years of age and older.
- · Individuals with a documented disability.
- · Households with children 5 and under.
- Active duty (full-time) in the Armed Forces, and Veterans.

After a households energy burden is calculated, applicantions are prioritized by priority population and then the highest burden.

2.5 Check the variables you use to determin	ne your benefit levels. (Check	all that apply):			
<b>✓</b> Income					
Family (household) size					
✓ Home energy cost or need:					
Fuel type					
Climate/region					
Individual bill					
Dwelling type					
Energy burden (% of income s	pent on home energy)				
Energy need					
Other - Describe:					
	• ,	e FY 2026 State Median Income for Tennes	ssee, adjusted for household size.		
Benefit Levels, 2605(b)(5) - Assurance 5, 26	05(c)(1)(B)				
2.6 Describe estimated benefit levels for the shown in the payment matrix.	fiscal year for which this plan	n applies. Please note: the maximum and t	minimum benefits must be		
Minimum Benefit	\$174	Maximum Benefit	\$750		
2.7 Do you provide in-kind (e.g., blankets, s	pace heaters) and/or other for	rms of benefits?2 💽 Yes 🔘 No			
If yes, describe.					
THDA will allow subgrantees benefit allowed.	to provide tangible goods. Tang	ible goods must be provided in-kind, and m	nay not impact the maximum		
If any of the above questions the fields provided, attach a d	-		could not be made in		

### **Section 3 - COOLING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN**

	Section 3 - Cooling Assistance					
Eligibility, 2605(	c)(1)(A), 2605 (b)(2) - Assurance 2					
3.1 Designate Th	e income eligibility threshold used for th	e Cooling	component:			
Add	Household size		Eligibility Guideline	Eligibility Threshold		
1	All Household Sizes		State Median Income	60.00%		
3.2 Do you have a Cooling assistant	additional eligibility requirements for ee?	O Yes	€ No			
3.3 Check the ap	propriate boxes below and describe the p	oolicies for	each.			
Do you require a	n Assets test?	O Yes	⊙ No			
If yes, describe:						
Do you have add	itional/differing eligibility policies for:					
Renters?		Oyes	⊙ <sub>No</sub>			
If yes, describe:						
Renters Li	ving in subsidized housing?	O Yes	⊙ No			
If yes, describe:						
Renters wi	th utilities included in the rent?	Oyes	⊙ <sub>No</sub>			
If yes, describe:						
Do you give prio	rity in eligibility to:					
Older Adu	lts (60 years or older)?	• Yes	C <sub>No</sub>			
population	•		e prioritized over households that fall outside the allowed to apply through a pre-application proc			
2025.						
Individuals	s with a disability?	• Yes	O <sub>No</sub>			
If yes, describe:		7				
population			e prioritized over households that fall outside the sability or receiving SSI and SSDI are allowed to			
Young chil	dren?	Yes	O <sub>No</sub>			
If yes, describe:						
	useholds with children age 5 and under wi of a vulnerable population.	ll be priorit	ized, beginning on November 1, 2025, over hous	eholds that fall outside the		
Household	s with high energy burdens?	• Yes	O <sub>No</sub>			
If yes, describe:						
	e household's energy burden calculation wa ergy burden will receive priority.	ll determin	e its priority for service beginning on November	1, 2025. Households with the		
Other? Ac	tive Duty and Veterans	Yes	O <sub>No</sub>			
			mber of the Armed Forces (Army, Navy, Air For			

2025, over households that fall outside the definition of a vulnerable population.

Any household member meeting the vulnerable population description, with proof of priority exhibited, will be prioritized as follows:

- Individuals 60 years of age and older.
- · Individuals with a documented disability.
- Households with children 5 and under.
- Active duty (full-time) in the Armed Forces, and Veterans.

After a households energy burden is calculated, applicantions are prioritized by priority population and then the highest burden.

3.4 Describe how you prioritize the provision of cooling assistance to vulnerable populations, e.g., benefit amounts, early application periods,

Any household member meeting the vulnerable population description, with proof of priority exhibited, will be prioritized as follows:

- · Individuals 60 years of age and older.
- Individuals with a documented disability.
- Households with children 5 and under.
- Active duty (full-time) in the Armed Forces, and Veterans.

After a households energy burde	n is calculated, applicantions a	re prioritized by priority population and then	the highest burden.
Determination of Benefits 2605(b)(5) - Assur	ance 5, 2605(c)(1)(B)		
3.5 Check the variables you use to determine	your benefit levels. (Check a	ll that apply):	
<b>✓</b> Income			
Family (household) size			
<b>✓</b> Home energy cost or need:			
Fuel type			
Climate/region			
Individual bill			
Dwelling type			
Energy burden (% of income sp	ent on home energy)		
Energy need			
Other - Describe:			
For the Fiscal Year 2026 perform	nance year, THDA will use the	FY2026 State Median Income for Tennesse	e, adjusted for household size.
Benefit Levels, 2605(b)(5) - Assurance 5, 260	5(c)(1)(B)		
3.6 Describe estimated benefit levels for the shown in the payment matrix.	iscal year for which this plan	applies. Please note: the maximum and mi	nimum benefits must be
Minimum Benefit	\$174	Maximum Benefit	\$750
3.7 Do you provide in-kind (e.g., fans, air cor	ditioners) and/or other forms	s of benefits? • Yes O No	
If yes, describe.  THDA will allow subgrantees to benefit allowed.	provide tangible goods. Tangil	ble goods must be provided in-kind, and may	y not impact the maximum
If any of the above questions r the fields provided, attach a do	-		ould not be made in

### **Section 4 - CRISIS ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

Young Children?

Households with high energy burdens?

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013

Expiration Date: 02/28/2027

>

### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN**

Section 4: CRISIS ASSISTANCE						
Eligibility - 2604(c)	), 2605(c)(1)(A)					
4.1 Designate the ir	ncome eligibility threshold used for the crisis	component				
Add	Household size	Eligibility Guideline		Eligibility Tl	nreshold	
1 A	All Household Sizes	State Median Income			60.00%	
4.2 Provide your LIHEAP program's definition for determining a crisis. If you administer multiple crisis assistance programs (winter, summer, and/or year-round), Include all program definitions.						
Crisis Assistance will be provided based on the household's determined benefit level.  A household is eligible for Crisis Assistance when they meet the following criteria:  Receipt of a shut off notice, disconnection or lack of home delivered fuel notice, AND one of the following:  Unanticipated medical expense or major household expense.  Household wage earner with at least 1 year of stable work history has lost his/her job within the last twelve (12) months.  Household wage earner has left the home within the past forty-five (45) days.  Death of wage earner within the last twelve (12) months.  Significant loss of work hours.  Household wage earner is unable to work due to illness and does not receive sick leave or compensation for personal time off.  Household has a non-functioning or malfunctioning cooling / heating system.  The household has one or more family members who meet priority eligibility (age sixty (60) and older, disability, child age five (5) and under, active military, or Veteran).						
4.3 What constitute	es a <u>life-threatening crisis?</u>					
household m	sis is deemed life-threatening when a househol nember is in a life-threatening sitution, such as a s assistance must be provided, and notification	requiring utility services to sustain medi-	cal equipment th	nat depends on co	ontinuous	
Crisis Requiremen	t, 2604(c)					
4.4 Within how ma	ny hours do you provide an intervention tha	at will resolve the energy crisis for elig	ible households	s? 48Hours		
4.5 Within how ma situations? 18Hou	ny hours do you provide an intervention thars	t will resolve the energy crisis for elig	ible households	s in life-threaten	ing	
Crisis Eligibility, 2	605(c)(1)(A)					
			Winter Crisis	Summer Crisis	Year-Round Crisis	
4.6 Do you have ad	ditional eligibility requirements for Crisis A	ssistance?			<b>&gt;</b>	
4.7 Check the appropriate boxes below to indicate type(s) of assistance provided 0						
Do you require an	Assets test?					
Do you give priorit	y in eligibility to:					
Older Adults	(60 years or older)?				<b>&gt;</b>	
Individuals w	vith a disability?				<u> </u>	

Other (Spec	ify): Active Duty & Veterans			<b>V</b>			
In Order to receiv	e crisis assistance:						
Must the ho	usehold have received a shut-off notice or have a near empty tank?			<b>✓</b>			
Must the ho	usehold have been shut off or have an empty tank?			<b>V</b>			
Must the ho	usehold have exhausted their regular heating benefit?						
Must renter	s with heating costs included in their rent have received an eviction notice?						
Must heatin	g/cooling be medically necessary?						
Must the ho	usehold have non-working heating or cooling equipment?						
Other (Spec	ify): See 4.2 above.			<b>~</b>			
Do you have addi	tional/differing eligibility policies for:	JIL.	,II.				
Renters?							
Renters livi	ng in subsidized housing?						
Renters with	h utilities included in the rent?						
Explanations of p	olicies for each "yes" checked above:			<u>"</u>			
Unanticip Documer     Househo include a     Househo assistanc     Death of     Significa showing     Househo could inc     Househo astive mi	<ul> <li>Receipt of a shut off notice, disconnection or lack of home delivered fuel notice, AND one of the following:</li> <li>Unanticipated medical expense or major household expense. Out of pocket expense should exceed 100% of the current utility bill. Documentation could include receipts of payment made to meet unanticipated medical or major household expense.</li> <li>Household wage earner with at least 1 year of stable work history has lost his/her job within the last twelve (12) months. Documentation could include a letter from an employer, termination or lay-off notice, unemployment income claims, or unemployment notice of eligibility.</li> <li>Household wage earner has left the home within the past forty-five (45) days. Documentation could include recent application for family assistance (Families First) an order of protection, police report, revised lease, or other legal documentation.</li> <li>Death of wage earner within the last twelve (12) months. Documentation could include obituary, death certificate, or funeral program.</li> <li>Significant loss of work hours. Documentation could include a letter from the employer outlining details of loss of work hours or a pay stub showing fewer hours/wages.</li> <li>Household wage earner is unable to work due to illness and does not receive sick leave or compensation for personal time off. Documetnation could include a statement from the employer.</li> <li>Household has a non-functioning or malfunctioning cooling / heating system.</li> <li>The household has one or more family members who meet priority eligibility (age sixty (60) and older, disability, child age five (5) and under, active military, or Veteran).</li> </ul>						
4.8 How do you h	andle crisis situations?						
✓	Separate component  Benefit Fast Track, no separate amount of crisis funds is issued. Rather ben response time frames.	efits are issue	d to crisis custo	mers within crisis			
	Other - Describe:						
4.9 If you have a s	separate component, how do you determine crisis assistance benefits?						
	Amount to resolve the crisis. \$0						
	Other - Describe:						
Crisis Requirements, 2604(c) 4.10 Do you accept applications for energy crisis assistance at sites that are geographically accessible to all households in the area to be served?							
€ Yes C No Explain.							
	de individuals who are individuals with a disability the means to:						
Submit applications for crisis benefits without leaving their homes?							
• Yes C No							
If No, explain.	tos at which applications for orisis assistance are accented?						
• Yes O No	tes at which applications for crisis assistance are accepted?						
Yes U No	Yes O No						

If you answered "No" to both options in question 4.11, please explain alternative means of intake to those who are homebound or physically

Benefit Levels, 2605(c)(1)(B)				
4.12 Indicate the maximum benefit for each type	of crisis assis	tance offere	d.	
Winter Crisis \$0.00 maximum benefit	it			
Summer Crisis \$0.00 maximum benefi	t			
Year-round Crisis \$750.00 maximum ben	efit			
4.13 Do you provide in-kind (e.g. blankets, space	heaters, fans	) and/or oth	er forms of benefits?	
Yes No If yes, Describe				
THDA will allow subgrantees to pro benefit allowed.	vide tangible ş	goods. Tangi	ble goods must be provided in-kind, and may not impact the maximum	m
4.14 Do you provide for equipment repair or rep	lacement usir	ng crisis fun	ds?	
C Yes • No				
If you answered "Yes" to question 4.14, you mus	st complete qu	estion 4.15.		
4.15 Check appropriate boxes below to indicate t	type(s) of assi	stance provi	ded.	
	Winter Crisis	Summer Crisis	Year-round Crisis	
Heating system repair				
Heating system replacement				
Cooling system repair				
Cooling system replacement				
Wood stove purchase				
Pellet stove purchase				
Solar panel(s)				
Utility poles / gas line hook-ups				
Other (Specify):				
4.16 Do any of the utility vendors you work with	enforce a mo	ratorium on	shut offs?	
C Yes © No				
If you responded "Yes" to question 4.16, you mu	st respond to	question 4.1	17.	
4.17 Describe the terms of the moratorium and a	nny special dis	pensation r	eceived by LIHEAP clients during or after the moratorium period	d.
4.18 If you experience a natural disaster, do you No	intend to utili	ize LIHEAP	crisis funds to address disaster related crisis situations?	0
If yes, describe				
• ,	AP funds (coo	ling, heating	or crisis) to address disaster related crisis situations when a disaster i	s
After a Federal or State declared nati			ls can be used to meet the energy related needs of Eligible Low-Incon usage of LIHEAP funds in response to a natural disaster.	ne
These items are only available to LII local jurisdiction records or energy vendor r	HEAP eligible ecords for extended the made direct	households tended power	that have been deemed affected by the natural disaster with verification outages or damage. If a FEMA number is assigned, the number must nt. All client information must be tracked using the statewide database.	be

Allowable uses of LIHEAP funds to deal with disaster situations, particularly with respect to assistance for home energy related needs resulting from a tornado or other natural disaster, include:

- Eligible households have a maximum income of 60% State Median Income

   Costs to temporarily shelter or house individuals in hotels, apartments or other living situations in which homes have been destroyed

- or damaged, i.e., placing people in settings to preserve health and safety and to move them away from the crisis situation
- LIHEAP funding for temporary housing due to energy related needs will not exceed **3 days** and must be reasonable. Any period requested beyond 3 days must submitted to THDA for review on a case-by-case basis.
- Costs for transportation (such as taxis, ride-share cars, shuttles, buses) to move individuals away from the crisis area to shelters, when health and safety is endangered by loss of access to heating or cooling.
  - Costs must be reasonable and energy related. Vehicles are not allowed to be purchased.
- · Utility reconnection costs
  - Must be energy related and if costs exceed \$500 they must be approved by THDA on a case by case basis.
- · Repair or replacement costs for furnaces and air conditioners.
- Insulation repair.
- Coats and blankets, as tangible benefits to keep individuals warm.
- · Crisis payments for utilities and utility deposits.
- Purchase and installation of fans and air conditioners.
- · Purchase and installation of generators.
  - · Generators may be purchased in life threating situations when a household member must have power for medical equipment

All costs must be reasonable and follow State and Federal regulations including established procurement requirements. Subgrantees shall contact THDA on a case-by-case basis for any questions or for additional review.

Costs of these items are only allowable for LIHEAP eligible households that were affected by the natural disaster. State and Federal LIHEAP regulations must be followed and all eligibility guidelines must be followed as described in the THDA LIHEAP Manual. Reasonable exceptions for documentation requirements or alternative documentation, when original versions have been destroyed, must be submitted to THDA for review on case-by-case bases.

All LIHEAP households must have an approved LIHEAP Application. If the household has already been approved for LIHEAP during the current program year, the original application can be used and they do not have to re-apply. If a client has not yet been served by LIHEAP, they will be required to provide a new application in order to be approved for LIHEAP Crisis Disaster Assistance.

### **Section 5 - WEATHERIZATION ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

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Section 5: WEATHERIZATION ASSISTANCE			
Eligibility, 2605(c)(1)(A), 2605(b)(2) - Assur	rance 2		
5.1 Designate the income eligibility threshol	d used for the Weatheri	zation component	
Add Househo		Eligibility Guideline	Eligibility Threshold
1 All Household Sizes		HHS Poverty Guidelines	200.00%
<b>5.2 Do you enter into an interagency agreen</b> No	nent to have another gov	vernment agency administer a WEATI	HERIZATION component? O Yes 💿
5.3 If yes, name the agency and attach a cop	y of the Internal Agree	ment or Contract.	
5.4 Is there a separate monitoring protocol	for weatherization? 💽	Yes O No	
WEATHERIZATION - Types of Rules			
5.5 Under what rules do you administer LII	HEAP weatherization? (	Check only one.)	
Entirely under LIHEAP (not DOE) r	ules		
Entirely under DOE WAP (not LIHE	AP) rules		
Mostly under LIHEAP rules with the	following DOE WAP ru	ıle(s) where LIHEAP and WAP rules o	liffer (Check all that apply):
Income Threshold			
Weatherization of entire multi-	family housing structure	e is permitted if at least 66% of units (5	50% in 2- & 4-unit buildings) are
eligible units or will become eligible within		, , , , , , , , , , , , , , , , , , , ,	g-/
Weatherize shelters temporarily care facilities).	y housing primarily low	income persons (excluding nursing ho	mes, prisons, and similar institutional
Other - Describe:			
Mostly under DOE WAP rules, with	the following LIHEAP r	ule(s) where LIHEAP and WAP rules	differ (Check all that apply.)
✓ Income Threshold			
<b>✓</b> Weatherization not subject to DOE WAP maximum statewide average cost per dwelling unit.			
Weatherization measures are no	<b>Weatherization measures are not subject to DOE Savings to Investment Ration (SIR ) standards.</b>		
✓ Other - Describe:			
200% FPL for LIHEAP Weatherization ("LIHEAP Wx"), instead of 150% so the income guidelines are in sync with DOE WAP. No cap for LIHEAP Wx jobs, justification is still required for jobs exceeding \$10,000. An energy audit to identify eligible measures is required.			
Eligibility, 2605(b)(5) - Assurance 5			
5.6 Do you require an assets test?			
5.7 Do you have additional/differing eligibility policies for :			
Renters	Renters		
Renters living in subsidized housing?	⊙Yes ONo		
Renters with utilities included in the rent?			
5.8 Do you give priority in eligibility to:			
Older Adults?	€ Yes O No		
Individuals with a disability?	lividuals with a disability?		

House holds with high energy burdens?	€ Yes C No		
Other?	C Yes C No		
If you selected "Yes" for any of the options below.	in questions 5.6, 5.7, or 5.8, you must provide further explanation of these policies in the text field		
elderly, disabled, or has a child 5 or ur allocation to subgrantees is also based household, the applicants are ranked fi	AP priority point system that assigns points for those households that have a household member who is der. In addition, we give additional points for those households that have a high energy burden. Our on census data that includes poverty data. After the total number of points is determined for each om highest to lowest, per county of residence. The households with the highest number of points receive d subject to available funds. Renters are required to secure landlord permission and a signed Landlord k being performed.		
Benefit Levels			
5.9 Do you have a maximum LIHEAP weat	herization benefit/expenditure per household? O Yes 💿 No		
5.9a If yes, what is the maximum? \$0			
5.10 Do you use an Average Cost per Unit (	ACPU).  Yes No		
5.10a If so, what is the ACPU amount? \$10,000			
Types of Assistance, 2605(c)(1), (B) & (D)			
5.11 What LIHEAP weatherization measur	es do you provide ? (Check all categories that apply.)		
Weatherization needs assessments/a	udits Energy related roof repair		
✓ Caulking and insulation	Major appliance repairs		
<b>✓</b> Storm windows	Major appliance replacement		
<b>✓</b> Furnace/heating system modification	ns/repairs Windows/sliding glass doors		
<b>✓</b> Furnace replacement	<b>✓</b> Doors		
✓ Cooling system modifications/repair	s Water Heater		
<b>✓</b> Water conservation measures	Cooling system replacement		
Roof top solar	Community solar projects		
Compact florescent light bulbs	Other - Describe: Health & Safety		
	require further explanation or clarification that could not be made in		

ields provided, attach a document with said explanation here.

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Section 6: Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A)			
6.1 Select all outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAF available:	? assistance		
Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc.			
Publish articles in local newspapers or broadcast media announcements.			
Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance.			
Mass mailing(s) to prior-year LIHEAP recipients.			
Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs.			
Execute interagency agreements with other low-income program offices to perform outreach to target groups.			
<b>₩</b> Web Posting			
<b>☑</b> Email			
<b>✓</b> Texting			
<b>✓</b> Events			
Social Media			
Other (specify):  All LIHEAP application information is listed on THDA's website: www.thda.org.			

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

# Section 7: Coordination, 2605(b)(4) - Assurance 4 7.1 Describe how you will ensure that the LIHEAP program is coordinated with other programs available to low-income households (TANF, SSI, WAP, etc.). Joint application for multiple programs (indicate programs included) Intake referrals to/from other programs (indicate programs included) Subgrantees will refer to/from LIHEAP and WAP, specifically. Others will integrate referrals to other programs, not administered by THDA. One - stop intake centers Other - Describe: Through engagement with Tennessee Association for Community Action Agencies (TACA) and Tennessee Assiciation for Human Resource Agencies (TAHRA), the LIHEAP program coordinates with agencies administering other low income household federal programs.

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	Section 8: Agency Designation, 2605(b)(6) - Assurance 6 (Required for state Grant recipients and the Commonwealth of Puerto Rico)				
8.1 Ho	w would you categorize the primary respons	sibility of your State age	ency?		
	Administration Agency				
	Commerce Agency				
	Community Services Agency				
	Energy/Environment Agency				
>	Housing Agency				
	State Department of Welfare (administers	TANF, SNAP, and/or M	ledicaid)		
	Economic Development Agency				
	Other - Describe:				
I	e current list of subrecipient name, main off umber. <i>Used for Near hotline and OCS Servic</i>	,	· · ·	er, county(s) served, Co	ngressional District, and
	Alternate Outreach and Intake, 2605(b)(15) - Assurance 15  If you selected "State Department of Welfare (administers TANF, SNAP, and/or Medicaid)" in question 8.1, you must complete questions 8.2, 8.				mplete questions 8.2, 8.
_	3, and 8.4, as applicable. 8.2 How do you provide alternate outreach and intake for heating assistance?				
8.3 Ho	w do you provide alternate outreach and int	ake for cooling assistan	ce?>		
8.4 How do you provide alternate outreach and intake for crisis assistance?					
8.5 LII	HEAP Component Administration.	Heating	Cooling	Crisis	Weatherization
8.5a W	ho determines client eligibility?	Local County Government Community Action Agencies Non-profits	Local County Government Community Action Agencies Non-profits	Local County Government Community Action Agencies Non-profits	Local City Government Community Action Agencies Non-profits
	Tho processes benefit payments to gas and evendors?	Local County Government Community Action Agencies Non-profits	Local County Government Community Action Agencies Non-profits	Local County Government Community Action Agencies Non-profits	
8 5c w	no processes benefit payments to bulk fuel	Local County	Local County	Local County	

vendors?	Government	Government	Government	
venuors.	Community Action Agencies	Community Action Agencies	Community Action Agencies	
	Non-profits	Non-profits	Non-profits	
8.5d Who performs installation of weatherization measures?				Local City Government Community Action Agencies Non-profits
Include a current list of subrecipie	N 7		No.	Box), phone
number, county(s) served, Congre	ssional District,	and UEI numbe	r.	
If any of your LIHEAP components are not centra applicable, 8.9.	ally-administered by a s	tate agency, you must co	omplete questions 8.6, 8.	7, 8.8, and, if
8.6 What is your process for selecting local admini	stering agencies?			
Tennessee's nine (9) human resource a Agency Act of 1973, and operate under the au a regional system to deliver human resource p of the Economic Opportunity Act of 1964, and cover all ninety-five (95) counties in Tennesse LIHEAP program in Tennessee, and have not	thority of Tennessee Coorograms in the state's could there are 20 CAA's in Tee. There is no overlap in	de Annotated, Title 13, Cl unties and cities. Commu Tennessee. LIHEAP is op	hapter 26, as mentioned. The hapter 26, as mentioned	This legislation provides AA") were the initiative RA's and CAA's that
Subgrantees are under contract and are or an addendum if no changes have been mad. Policy Manual states policies and standards for of the policies and requirements. Subgrantees part of the policy making process. In addition,	e to the prior year Agency or agencies to follow in the follow one state policy.	y Specific Operational Pl ne Agency Specific Opera We do not allow subgran	an. The standard operatin tional Plan which demon tees to develop their own	g procedures LIHEAP strates an understanding policies. Subgrantees a
8.7 How many local administering agencies do you	use? 21			
8.8 Have you changed any local administering age  Yes	ncies in the last year?			
O No				
8.9 If so, why?				
Agency was in noncompliance with Grant	recipient requirements f	for LIHEAP -		
Agency is under criminal investigation				
Added agency				
Agency closed				
Other - describe				
In the past, the 19 agencies who provide LIHEAP were included but a few Weatherization partners who do not offer regular LIHEAP were omitted. Total agencies, including Wx, is 21. Metropolitan Development & Housing Agency and City of Memphis Division of Housing & Community Development provide LIHEAP Weatherization services, only. They each only cover one county - Davidson and Shelby, respectively.				
8.10 If a subrecipient is no longer providing LIHEAP, are you aware of prior-year LIHEAP funds being mismanaged or misspent? • Yes				
8.10a If yes, please explain.				
8.10b If you are aware, were other federal programs impacted such as CSBG, SSBG, Head Start, TANF, and Department of Energy Weatherization funding, etc. O Yes O No				
8.10c If yes, please explain.				
If any of the above questions requi	ire further exnla	nation or clarifi	cation that could	l not be made

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9.1 Do you make	Section 9: Energy Suppliers, 2605(b)(7) - As	
Heating	C Yes • No	
Cooling	O Yes ⊙ No	
Crisis	○ Yes	
Are there excep	ptions? C Yes • No	
If yes, Describe	e.	
9.2 How do you n	notify the client of the amount of assistance paid?	
An	n email is generated from the SmartSimple LIHEAP software program.	
	assure that the home energy supplier will charge the eligible household, in the norm e home energy and the amount of the payment?	nal billing process, the difference between the
Nin	neteen (19) sub-grantees have vendor agreements with all vendors.	
Sec	ction A of the Vendor Agreement States:The Home Energy Supplier agrees to the follow	ving conditions and terms:
Federal 1 2. To accep	icipate in the Low Income Home Energy Assistance Program (LIHEAP) in accordance w regulations. opt benefit checks and vouchers on behalf of eligible households for the purpose of provious such benefits.	••
3. To apply 4. To not d	y benefit check or voucher amounts to the energy accounts of eligible and certified house discriminate against the eligible customers in offering deferred payment or level payment to the customer.	
6. To provi 7. Refunds balance, prior to t the Vend 8. To perm Energy a provison pertainir	ord the LIHEAP payments to the Home Energy Supplier's books as a credit to the LIHEAP ride, at no cost, the LIHEAP customers' energy consumption history for the previous twe so. If a credit would result in an overpayment of a household's account and the Vendor's, the Vendor shall provide only the specific amount of the overage directly to the household the Vendor's receipt of payment from the LIHEAP Agency, the Vendor must try to provide is unable to locate the household, the Vendor shall send the funds to the Tennessee I init and cooperate with State and/or Federal investigations undertaken in connection with Assistance Act of 1981 as amended, concerning the use of funds received under this title ins and assurances made by the State. Such investigations may require examination of aping to customers served with funds under this program. Reasonable notice will be made to gationand the costs of conducting such an investigation will be borne by the Department.	elve (12) months, or available history. internal policies do not allow for such a positivold. If a household's account becomes inactive vide such funds directly to the household and, it Department of Treasury as unclaimed property; Section 2608, Title XXVI, Low Income Home in order to evaluate compliance with the propriate books, documents, papers and records
9.4 How do you a assistance?	assure that no household receiving assistance under this title will be treated adverse	ely because of their receipt of LIHEAP
	ction A.4 of the LIHEAP Vendor Agreement states: "To not discriminate against the elignent plans or in the other conditions of sale, credit, or price to the customer."	gible customers in offering deferred payment or

If any of the above questions require further explanation or clarification that could not be made in

Attach a copy of the template statewide vendor agreement or a policy that indicates local agreements must adhere to statewide policies and

If so, describe the measures unregulated vendors may take.

assurances.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP)

### Section 10: Program, Fiscal Monitoring, and Audit, 2605(b)(10)

MODEL PLAN

### 10.1. How do you ensure good fiscal accounting and tracking of funds?

- 1. When THDA receives an award, we allocate funds to all subgrantees based on poverty data and notify the subgrantee of the award amount.
- 2. At that time, THDA coordinators request a budget from each subgrantee to be entered into SmartSimple. This budget is incorporated into the subgrantee contract agreement and contracts are sent from our legal department for execution.
- 3. Invoicing is processed through SmartSimple and does not allow a subgrantee to over spend the budget amount. The invoice is reviewed by at least one Coordinators and a Manager (or Director if a Manager is not available).
- 4. After the final review, the invoice is submitted to the Accounts Payable department for processing.
- 5. Accounts Payable notes receipt and processing on a shared agency document called the FACP. The FACP shows the progress of the payment through Edison.

### 10.1a Provide your definitions of the following:

### Obligation

Funds are committed to a subgrantee for LIHEAP specific activities and a contract has been fully executed.

### Expenditures

Costs incurred by a subgrantee for LIHEAP specific activities.

### **Expenditure timeframe**

The start and end dates for a designated contract period. Expenditure timeframe's can range from one (1) year to five (5) years, based on State of Tennessee grant authority.

### Administrative costs

Allowable costs necessary for the proper administration of the LIHEAP program. Costs can be Direct and/or Indirect.

### Audit Process

### 10.2. Is your LIHEAP program audited annually under the Single Audit Act and OMB Circular A - 133?

Yes □ No

### 10.2a - if yes, describe your auditor selection process.

The State Comptroller's office who performs the Single Audit for the State of Tennessee and all component units serves as the THDA external auditor.

10.3. Describe any audit findings of the grant recipient (i.e. State/Tribe/Territory) rising to the level of material weakness or reportable condition cited in the single audits, inspector general reviews, or other government agency reviews from the most recently audited fiscal year.

### No Findings 🗹

Finding	Type	Brief Summary	Resolved?	Action Taken
1	reporting	Management should continue to improve the reporting process by implementing additional controls, as necessary, to ensure timely and accurate reports.	In Progress	procedure/policy changes

### 10.4. Audits of Local Administering Agencies

What types of annual audit requirements do you have in place for local administering agencies/district offices? Select all that apply.



Local agencies/district offices are required to have an annual audit in compliance with Single Audit Act and OMB Circular A-133

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Local agencies/district offices' A-133 or other independent audits are reviewed by Grant recipient as part of compliance process.
Grant recipient conducts fiscal and program monitoring of local agencies/district offices
Local agencies and district offices are required to have an annual audit in compliance with Single Audit Act and OMB Circular A-133
Compliance Monitoring
10.5. Describe your monitoring process for compliance at each level below. Check all that apply.
Grant recipients have a policy in place for appropriate separation of duties and internal controls.
☑ Internal program review
Departmental oversight
Secondary review of invoices and payments
Other program review mechanisms are in place. Describe:
Local Administering Agencies/District Offices:
On - site evaluation
Annual program review
Monitoring through central database
Desk reviews
Client File Testing/Sampling
Other program review mechanisms are in place. Describe:
10.6 Explain, or attach a copy of your local agency monitoring schedule and protocol.
See the attached "PY26 Monitoring Plan" and the "LIHEAP Monitoring Process Checklist."
10.7. Describe how you select local agencies for monitoring reviews. Attach a risk assessment if subrecipients are utilized.
Site Visits:
On-site visits are conducted for all LIHEAP subgrantees a minimum of once every three (3) years.
Desk Reviews:
Desktop monitoring reviews are conducted annually for all subgrantees. The desk review includes an in-depth assessment of the subrecipient's administration of the LIHEAP grant. Nineteen (19) subgrantees are required to adhere to the audit requirements outlined in 45 CFR 75 Subpart F.
10.8. How often is each local agency monitored? Please attach a monitoring schedule if one has been developed.  Annually  Triannually
10.9. How many local agencies are currently on corrective action plans? 0
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP)

	MODEL PLAN		
Section 11: Timely and Meani	ngful Public Particip	ation, 2605(b)(12), 2605(C)(2)	
11.1 How did you obtain input from the public in the dev Note: Tribes do not need to hold a public hearing but must			
Tribal Council meeting(s)			
Public Hearing(s)			
☑ Draft Plan posted to website and available for a	comment		
Hard copy of plan is available for public view a	and comment		
Comments from applicants are recorded			
Request for comments on draft Plan is advertis	ed		
Stakeholder consultation meeting(s)			
Comments are solicited during outreach activit	ries		
Other - Describe:			
	Subgrantees were engaged in intentional conversations about items they would like changed or revised at a bi-monthly LIHEAP Advisory Committee meeting, at a local Community Action Agency monthly meeting, by email, through the Public Hearing, then again at the 2026 Workshop.		
Public Hearings, 2605(a)(2) - For States and the Commo	nwealth of Puerto Rico Only		
11.2 List the date and location(s) that you held public he	aring(s) on the proposed use and	distribution of your LIHEAP funds?	
	Date	Event Description	
1	06/23/2025	Published Draft Model Plan for comment on the THDA website.	
2	07/22/2025	Virtual Public Hearing	
11.3. How many parties commented on your plan at the	11.3. How many parties commented on your plan at the hearing(s)? 6		
11.4 Summarize the comments you received at the heari	ng(s).		
THDA received comments by email and TEAMS messaging during the Public Hearing. All comments were shared. The comments received via email and live messaging can be found in the attachement noted as: "1 - 7.22.2025 Public Hearing Attendance and Questions.pdf" The presentation prepared is noted ion the attachments as: "2 - LIHEAP 2026 Public Hearing Powerpoint.pdf"			
11.5 What changes did you make to your LIHEAP plan	as a result of public participation	and solicitation of input?	
The changes made to the LIHEAP Plan as	a result of public participation as	re as follows:	

- Crisis: The criterion for unanticipated medical expenses was revised to read: "recent (within the last 3 months) unanticipated medical or household expenses.
- **Digital Files:** Clarified the requirement to enter all energy bills when maintaining electronic records.
- Vulnerable Population: Refined the description of how priority is given to vulnerable households to ensure clarity and consistency.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

### Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

12.1 How many fair hearings did the Grant recipient have in the prior federal Fiscal Year? 0

12.2 How many of those fair hearings resulted in the initial decision being reversed? 0

12.3 Describe any policy and/or procedural changes made in the last federal Fiscal Year as a result of fair hearings?

None

12.4 Describe your fair hearing procedures for households whose applications are denied and/or not acted upon in a timely manner.

A client may apply on-line, by e-mail, physical mail, in person, through an authorized representative, or at a home visit. We have instances where a client sends in an application that does not have enough information to determine who is the applicant, where the applicant lives, etc. In this instance, the client could appeal, but the subgrantee would offer to help the client fill out the application, and then process the application. In instances were applications are not acted on a in a timely manner, a client may appeal. Individuals whose claims for LIHEAP assistance are denied or are not acted upon with reasonable promptness, except if the denial or lack of reasonable promptness is due to lack of funds, may request a hearing with the local contracting agency. No hearing shall be required if LIHEAP funds are no longer available to the local contracting agency. The standard state policy is as follows: Each local contracting agency shall establish processes and procedures for hearings at the local level. At a minimum, processes and procedures shall include the following requirements:

- That requests for hearings be made in writing, on a form provided by the local contracting agency, with specific information about the error made by the local contracting agency in denying or not acting with reasonable promptness on an individual's claim for LIHEAP assistance;
- That a copy of the completed form be given to the individual requesting the hearing, with one copy to THDA and a copy retained by the local contracting agency in the individual's permanent file;
- That requests for a hearing shall be filed within 30 calendar days from the denial date of LIHEAP assistance;
- That requests for a hearing shall be filed within 30 calendar days from the projected date of determination, when a submitted application for LIHEAP assistance has not been acted upon by the local contracting agency;
- That the local contracting agency will hold a hearing, in accordance with their policies and procedures, within a reasonable time, from the date of a proper request for a hearing and shall provide written notice of the results of the hearing to both the individual who requested the hearing and THDA

Individuals who properly apply for LIHEAP assistance shall be informed by the local contracting agency at the time of a denial of their application of the following:

- · the ability to request a hearing;
- the requirements associated with requesting a hearing; and
- the ability to be represented by an authorized representative, such as legal counsel, relative, or friend.

The local contracting agency shall also provide information and referral services regarding any legal services available in the community that may be available to the individual requesting the hearing. The local contracting agency shall notify, in writing, all individuals who claim LIHEAP assistance whether their claim for assistance is approved or denied. If the claim for assistance is approved, the written notification shall state the correct procedures to follow to request a hearing in connection with the denial and shall include the items stated above. Individuals whose claim for LIHEAP assistance is denied, and that denial is upheld by the local contracting agency, may request a review by the Tennessee Housing Development Agency (THDA). Requests to THDA for a review may be made in writing, electronic mail, or telephone within thirty (30) days of the date of the written notification of the outcome of the hearing conducted by the local contracting agency. No request for a THDA review will be accepted until a hearing has been held by the local contracting agency and notification of the results have been made. All requests to THDA for a review shall include all materials submitted by the individual to claim LIHEAP assistance and all other documentation and communication between the individual claimant and the local contracting agency and shall be submitted to: Dani Brickman, Housing Program Manager - Energy, Tennessee Housing Development Agency, 502 Deaderick Street, 5th Floor, Nashville, TN 37243, (615) 815-2226, LIHEAP@thda.org.

Clients certify that they have been informed of the appeals procsed when they sign their application for benefits. We also require notice on approval and denial letters. In addition, offices post the fair hearing/appeal sign in their lobby and common areas where clients are present. Clients that raise concerns are offered the right to appeal by THDA staff. Agencies report that they also do this. Some agencies include a flyer in the client information packet, but this is not a requirement. Some agencies have group sessions with LIHEAP applicants and they discuss the fair hearing process. It is not practical for all agencies to have group sessions with clients. Subgrantees can never do less than the state policy. Local subgrantees can develop a process, not a new policy, to ensure that fair hearings and appeals are carried out at the local level.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

### Section 13: Reduction of home energy needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

Some agencies offer specific classes to clients to help reduce the energy burden, but we do not collect their attendance data. Energy saver flyers are provided to clients and one-on-one counseling takes place. Sub-grantees conduct Assurance 16 activities at their local agency.

Examples are as follows:

- Provide energy conservation education in the form of Calendars, pamphlets and fact sheets at the time of application intake. This material will
  encourage energy conservation and provide the Low Income Home Energy Assistance client with the knowledge to reduce their home energy
  cost.
- Provide energy saving videos in lobby while waiting to be assisted and given energy guides. One-on-one measures will be discussed with the beneficiary.
- A survey of this years beneficiaries to measure the effectiveness of last years measures.
- Partner with Green Spaces (local energy efficiency educator) to reduce energy usage. Green Spaces will conduct monthly workshops to those interested in reducing energy costs in their homes. We are focusing on Financial Case Managment, Energy Conservation Education, and Energy Saver Kits.

13.2 How do you ensure that you don't use more than 5% of your LIHEAP funds for these activities?

This is a line item on the subgrantee budget. THDA has capped this at 2%, and the agency has to describe their activities in their Agency Specific Operational Plan.

2% of each agency's allocation does not exceed the 5% allowed by HHS for A16.

13.3 Describe the impact of such activities on the number of households served in the previous federal Fiscal Year.

Local subgrantees track the impact of this program year with tracking tools provided by THDA for A16 activities. These reports have not yet been submitted for FY 2025. An update will be provided on 13.5 once received.

13.4 Describe the level of direct benefits provided to those households in the previous federal Fiscal Year.

N/A

13.5 How many households received these services? Awaiting subgrantee reports.

### Section 14 - Leveraging Incentive Program ,2607A

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

Section 14:Leveraging Incentive Program, 2607(A)			
14.1 Do you p O Yes • N		cation for the leveraging incen	ntive program?
14.2 Describe instructions to any third parties and/or local agencies for submitting LIHEAP leveraging resource information and retaining records.			
14.3 For each type of resource and/or benefit to be leveraged in the upcoming year that will meet the requirements of 45 C.F.R. § 96.87(d)(2)(iii), describe the following:			
Resource	What is the type of resource or benefit ?	What is the source(s) of the resource ?	How will the resource be integrated and coordinated with LIHEAP?
1			

### **Section 15 - Training**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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Section 15: Training	
15.1 Describe the training you provide for each of the following groups:	
a. Grant recipient Staff:	
Formal training provided virtually, on-site, and/or formal training conference	
How often?	
✓ Annually	
Biannually	
As needed	
Other, describe:	
Employees are provided with policy manual	
Other, describe:	
h Local Agonaica	
b. Local Agencies:  Formal training provided virtually, on-site, and/or formal training conference	
Formal training provided virtually, on-site, and/or formal training conference  How often?	
Annually	
Biannually  As needed	
Other, describe:	
On-site training	
How often?  Annually	
Biannually	
As needed	
Other, describe:	
Employees are provided with policy manual	
Other, describe:	
c. Vendors	
Formal training conference	
How often?	
Annually	
Biannually	
✓ As needed	
Other, describe:	

Policies are outlined in a vendor manual	
Other, describe:	
15.2 Does your training program address fraud reporting and prevention?  Yes No	
If any of the above questions require further explanation or clari the fields provided, attach a document with said explanation here	

### Section 16 - Performance Goals and Measures, 2605(b)

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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### Section 16: Performance Goals and Measures, 2605(b) - Required for States Only

16.1 Describe your progress toward meeting the data collection and reporting requirements of the four required LIHEAP (Benefit Targeting Index, Burden Reduction Targeting Index, Restoration of Home Energy Service, and Prevention of Loss of Home Energy Service). Include timeframes and plans for meeting these requirements and what you believe will be accomplished in the coming federal fiscal year.

Our online LIHEAP system will collect the data needed for the FY2026 program. Subgrantees have been working with vendors to obtain client data at application intake. THDA has held vendor meetings and discussions on best practices for collecting the required data. Data is kept at the subgrantee level and reported to the Grantee as needed. Clients provide a 12 month (if applicable) energy usage history at the time of application. The monthly totals are entered into the statewide system. High energy user, reconnection and disconnection are check boxes in the statewide system for each client. This information will be pulled from the system and reported to OCS annually. THDA will considered reported Performance Data to determine any changes in benefit levels. We are conducting data analysis to consider possible changes and how they may affect the program.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

		,	Section 17:	Program	In	tegrity, 26(	05(b)(10)				
17.1	Fraud Reporting Mechanisms	s									
a. D	escribe all mechanisms availal	ole to	the public for rep	orting cases o	f susj	pected waste, frau	id, and abuse. S	Select	all that apply.		
	Online Fraud Reportin	g									
_	Dedicated Fraud Repor	rting	Hotline .								
	Report directly to local	age	ncy/district office o	r Grant recip	ient (	office					
_	Report to State Inspect	or G	General or Attorney	General							
	Forms and procedures	in pl	lace for local agenc	ies/district off	ices	and vendors to re	port fraud, was	te, a	nd abuse		
	Other - Describe:										
_	escribe strategies in place for a	adve	rtising the above-r	eferenced reso	urce	s. Select all that a	pply				
	Printed outreach mater	rials									
	Posted in local adminis	terin	ng agencies offices.								
	Addressed on LIHEAP	app	lication								
ا	Website										
	Other - Describe:										
17.2	. Identification Documentation	Rec	quirements								
	dicate which of the following fallowing f	form	s of identification a	are required o	r req	uested to be colle	cted from LIHI	EAP	applicants or the	eir household	
						Collected from	Whom?				
Тур	Type of Identification Collected  Collected from Whom?						Manhana				
			Applicant Only  Required			All Adults in Household  Required			All Household Members  Required		
	al Security Card is tocopied and retained							~			
			Requested			Requested			Requested		
G	al Constant No. of the ANY day		Required			Required			Required		
	al Security Number (Without al Card)							~			
			Requested			Requested			Requested		
Gov	ernment-issued identification	>			Required				Required		
	driver's license, state ID,										
Tril	oal ID, passport, etc.)		Requested			Requested			Requested		
	Other		Applicant Only Required	Applicant Or Requested		All Adults in Household Required	All Adults in Household Requested		All Household Members Required	All Household Members Requested	
			L				q.esteu				

17.3. Citizenship/Legal Residency	Verification					
What are your procedures for ensibenefits? Select all that apply.	uring LIHEAP re	cipients are U.S.	citizens or qualif	ied non-citizens w	ho are eligible to re	ceive LIHEAP
Clients sign an attestation	of citizenship or	U.S. Citizen or Q	ualified Non-Citiz	en		
Client's submission of cert	tain Social Securit	y Administratio	n cards is accepted	l as proof of U.S. C	Citizen or Qualified	Non-Citizen.
Non-Citizens must provid	e documentation (	of immigration s	tatus			
Citizens must provide a co	py of their birth	certificate, natur	alization papers, o	r passport		
Non-Citizens are verified	through the SAVI	E system				
Tribal members are verifi	ed through Triba	l enrollment reco	ords/Tribal ID car	d		
Other - Describe:						
17.4. Income Verification						
What methods does your agency u	tilize to verify hou	sehold income?	Select all that app	ly.		
Require documentation of	ncome for all adu	lt household me	mbers			
✓ Pay stubs						
Social Security awar	·d letters					
<b>✓</b> Bank statements						
✓ Tax statements						
Zero-income statem	ents					
✓ Unemployment Insu	rance letters					
Other - Describe:						
Verification of Expens the client is meeting daily livi to more accurately determine	ng needs. If the cli	ent is residing wi	th individuals who a			
Computer data matches:						
✓ Income information	matched against	state computer s	ystem (e.g., SNAP,	, TANF)		
Proof of unemploym	ent benefits verifi	ied with state De	partment of Labor	r		
Social Security incom	ne verified with S	SA				
Utilize state director	y of new hires					
Other - Describe:						
b. Describe any exceptions to the al	oove policies.					
17.5 Identification Verification						
Describe what methods are used to apply	verify the auther	nticity of identifi	cation documents	provided by clients	s or household men	abers. Select all that
Verify SSNs with Social Sec	curity Administra	tion				
Match SSNs with death rec	ords from Social	Security Admini	stration or state ag	gency		
Match SSNs with state eligi	bility/case manag	ement system (e.	g., SNAP, TANF)			
Match with state Departme	nt of Labor syste	m				
Match with state and/or fee	leral corrections s	ystem				
Match with state child supp	ort system					
Verification using private s	oftware (e.g., The	Work Number)				
In-person certification by s	taff (for tribal Gr	ant recipients on	ly)			
Match SSN/Tribal ID num	ber with tribal da	tabase or enrollr	nent records (for t	ribal Grant recipi	ents only)	

Other - Describe:

Describe the financial and according controls in place to quotest slight information conjust improve an displacement Calcat all that combined
Describe the financial and operating controls in place to protect client information against improper use or disclosure. Select all that apply.
Policy in place prohibiting release of information without written consent
Grant recipient LIHEAP database includes privacy/confidentiality safeguards
Employee training on confidentiality for:
Grant recipient employees
✓ Local agencies/district offices
Employees must sign confidentiality agreement
Grant recipient employees
✓ Local agencies/district offices
Physical files are stored in a secure location
Electronic files are protected in a secure location.
✓ Other - Describe:
Digital files will be maintained under a secure database and the financial and operating controls that are in place will be included in the Agency Specific Operational Plan.
17.7. Verifying the Authenticity
What policies are in place for verifying vendor authenticity? Select all that apply.
All vendors must register with the State/Tribe.
All vendors must supply a valid SSN or TIN/W-9 form
Vendors are verified through energy bills provided by the household
Grant recipient and/or local agencies/district offices perform physical monitoring of vendors
Other - Describe and note any exceptions to policies above:
Vendors are checked in SAM.gov to ensure they are not suspended or debarred.
17.8. Benefits Policy - Gas and Electric Utilities
What policies are in place to protect against fraud when making benefit payments to gas and electric utilities on behalf of clients? Select all that
apply.
apply.  ✓ Applicants required to submit proof of physical residency
Applicants required to submit proof of physical residency
<ul> <li>✓ Applicants required to submit proof of physical residency</li> <li>✓ Applicants must submit current utility bill</li> </ul>
<ul> <li>✓ Applicants required to submit proof of physical residency</li> <li>✓ Applicants must submit current utility bill</li> <li>✓ Data exchange with utilities that verifies:</li> </ul>
<ul> <li>✓ Applicants required to submit proof of physical residency</li> <li>✓ Applicants must submit current utility bill</li> <li>✓ Data exchange with utilities that verifies:</li> <li>✓ Account ownership</li> </ul>
✓ Applicants required to submit proof of physical residency   ✓ Applicants must submit current utility bill   ✓ Data exchange with utilities that verifies:   ✓ Account ownership   ✓ Consumption   Balances
✓ Applicants required to submit proof of physical residency   ✓ Applicants must submit current utility bill   ✓ Data exchange with utilities that verifies:   ✓ Account ownership   ✓ Consumption   Balances   Payment history
✓ Applicants required to submit proof of physical residency   ✓ Applicants must submit current utility bill   ✓ Data exchange with utilities that verifies:   ✓ Account ownership   ✓ Consumption   Balances   Payment history
✓ Applicants required to submit proof of physical residency   ✓ Applicants must submit current utility bill   ✓ Data exchange with utilities that verifies:   ✓ Account ownership   ✓ Consumption   Balances   Payment history   ✓ Account is properly credited with benefit
✓ Applicants required to submit proof of physical residency   ✓ Applicants must submit current utility bill   ✓ Data exchange with utilities that verifies:   ✓ Account ownership   ✓ Consumption   ☐ Balances   ☐ Payment history   ✓ Account is properly credited with benefit   ☐ Other - Describe:
Applicants required to submit proof of physical residency  Applicants must submit current utility bill  Data exchange with utilities that verifies:  Account ownership  Consumption  Balances  Payment history  Account is properly credited with benefit  Other - Describe:  Centralized computer system/database tracks payments to all utilities
Applicants required to submit proof of physical residency  Applicants must submit current utility bill  Data exchange with utilities that verifies:  Account ownership  Consumption  Balances  Payment history  Account is properly credited with benefit  Other - Describe:  Centralized computer system/database tracks payments to all utilities  Centralized computer system automatically generates benefit level
Applicants required to submit proof of physical residency  Applicants must submit current utility bill  Data exchange with utilities that verifies:  Consumption  Balances  Payment history  Account is properly credited with benefit  Other - Describe:  Centralized computer system/database tracks payments to all utilities  Centralized computer system automatically generates benefit level  Separation of duties between intake and payment approval
Applicants required to submit proof of physical residency  Applicants must submit current utility bill  Data exchange with utilities that verifies:  Account ownership  Consumption  Balances  Payment history  Account is properly credited with benefit  Other - Describe:  Centralized computer system/database tracks payments to all utilities  Centralized computer system automatically generates benefit level  Separation of duties between intake and payment approval  Payments coordinated among other energy assistance programs to avoid duplication of payments
Applicants required to submit proof of physical residency  Applicants must submit current utility bill  Data exchange with utilities that verifies:  Account ownership  Consumption  Balances  Payment history  Account is properly credited with benefit  Other - Describe:  Centralized computer system/database tracks payments to all utilities  Centralized computer system automatically generates benefit level  Separation of duties between intake and payment approval  Payments coordinated among other energy assistance programs to avoid duplication of payments  Payments to utilities and invoices from utilities are reviewed for accuracy
Applicants required to submit proof of physical residency  Applicants must submit current utility bill  Data exchange with utilities that verifies:  Account ownership  Consumption  Balances  Payment history  Account is properly credited with benefit  Other - Describe:  Centralized computer system/database tracks payments to all utilities  Centralized computer system automatically generates benefit level  Separation of duties between intake and payment approval  Payments coordinated among other energy assistance programs to avoid duplication of payments  Payments to utilities and invoices from utilities are reviewed for accuracy  Computer databases are periodically reviewed to verify accuracy and timeliness of payments made to utilities

Direct payments are never made to clients.			
17.9. Benefits Policy - Bulk Fuel Vendors			
What procedures are in place for averting fraud and improper payments when dealing with bulk fuel suppliers of heating oil, propane, wood, and other bulk fuel vendors? Select all that apply.			
Vendors are checked against an approved vendors list			
Centralized computer system/database is used to track payments to all vendors			
Clients are relied on for reports of non-delivery or partial delivery			
Two-party checks are issued naming client and vendor			
Direct payment to households are made in limited cases only			
Vendors are only paid once they provide a delivery receipt signed by the client			
Conduct monitoring of bulk fuel vendors			
Bulk fuel vendors are required to submit reports to the grant recipient.			
<b>V</b> endor agreements specify requirements selected above, and provide enforcement mechanism			
Other - Describe:			
17.10. Investigations and Prosecutions			
Describe the Grant recipients procedures for investigating and prosecuting reports of fraud, and any sanctions placed on clients, staff, or vendors found to have committed fraud. Select all that apply.			
Refer to state Inspector General			
Refer to local prosecutor or state Attorney General			
Refer to US DHHS Inspector General (including referral to OIG hotline)			
Local agencies/district offices or Grant recipient conduct investigation of fraud complaints from public			
Grant recipient attempts collection of improper payments. If so, describe the recoupment process			
The subgrantees follow the process outlined in their Agency Specific Operational Plan. If the claim makes it to THDA, THDA will investigate and make a recommendation to the subgrantee.			
Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned? 12 months			
Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated			
☑ Vendors found to have committed fraud may no longer participate in LIHEAP			
Other - Describe:			
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.			

# Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

#### Instructions for Certification

- 1. By signing and submitting this proposal, the prospective primary participant is providing the certification set out below.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.BrBbr.
- 4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.
- 7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or

voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.

- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

# Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

- (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;
- (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

# Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions

#### **Instructions for Certification**

- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later

determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

- 3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or had become erroneous by reason of changed circumstances.
- 4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
- 5. The prospective lower tier participant agrees by submitting this proposal that, [[Page 33043]] should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from covered transactions, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

Certification Regarding Debarment, Suspension, Ineligibility an Voluntary Exclusion--Lower Tier Covered Transactions

(1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.

- (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.
- **☑** By checking this box, the prospective primary participant is providing the certification set out above.

## Section 19: Certification Regarding Drug-Free Workplace Requirements

This certification is required by the regulations implementing the Drug-Free Workplace Act of 1988: 45 CFR Part 76, Subpart, F. Sections 76.630(c) and (d)(2) and 76.645(a)(1) and (b) provide that a Federal agency may designate a central receipt point for STATE-WIDE AND STATE AGENCY-WIDE certifications, and for notification of criminal drug convictions. For the Department of Health and Human Services, the central pint is: Division of Grants Management and Oversight, Office of Management and Acquisition, Department of Health and Human Services, Room 517-D, 200 Independence Avenue, SW Washington, DC 20201.

Certification Regarding Drug-Free Workplace Requirements (Instructions for Certification)

- 1. By signing and/or submitting this application or grant agreement, the Grant recipient is providing the certification set out below.
- 2. The certification set out below is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the Grant recipient knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. For Grant recipients other than individuals, Alternate I applies.
- 4. For Grant recipients who are individuals, Alternate II applies.
- 5. Workplaces under grants, for Grant recipients other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the Grant recipient does not identify the workplaces at the time of application, or upon award, if there is no application, the Grant recipient must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the Grant recipients drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio studios).
- 7. If the workplace identified to the agency changes during the performance of the grant, the Grant recipient shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).
- 8. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grant recipients attention is called, in particular, to the following definitions from these rules:

Controlled substance means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

Conviction means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

*Criminal drug statute* means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

Employee means the employee of a Grant recipient directly engaged in the performance of work under a grant, including: (i) All direct charge employees; (ii) All indirect charge employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the Grant recipients payroll. This definition does not include workers not on the payroll of the Grant recipient (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the Grant recipients payroll; or employees of subrecipients or subcontractors in covered workplaces).

**Certification Regarding Drug-Free Workplace Requirements** 

Alternate I. (Grant recipients Other Than Individuals)
The Grant recipient certifies that it will or will continue to provide a drug-free workplace by:,

- (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the Grant recipients workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an ongoing drug-free awareness program to inform employees about --
- (1)The dangers of drug abuse in the workplace;
- (2) The Grant recipients policy of maintaining a drug-free workplace;
- (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
- (1) Abide by the terms of the statement; and
- (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- (e) Notifying the agency in writing, within ten calendar days after receiving notice under paragraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a

central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;

- (f)Taking one of the following actions, within 30 calendar days of receiving notice under paragraph (d)(2), with respect to any employee who is so convicted -(1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e) and (f).
- (B) The Grant recipient may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (That this must be physical address. No PO Boxes allowed.)

502 Deaderick Street, 5th Floor  * Address Line 1				
Address Line 2				
Address Line 3				
Nashville  * City	TN * State	37243  * Zip Code		

Check if there are workplaces on file that are not identified here.

Alternate II. (Grant recipients Who Are Individuals)

- (a) The Grant recipient certifies that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant;
- (b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar days of the conviction, to every grant officer or other designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.

[55 FR 21690, 21702, May 25, 1990]

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

### **Section 20: Certification Regarding Lobbying**

The submitter of this application certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

#### Assurances

- (1) use the funds available under this title to--
  - (A) conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);
    - (B) intervene in energy crisis situations;
  - (C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and
  - (D)plan, develop, and administer the State's program under this title including leveraging programs, and the State agrees not to use such funds for any purposes other than those specified in this title;
- (2) make payments under this title only with respect to--
  - (A) households in which one or more individuals are receiving--
    - (i)assistance under the State program funded under part A of title IV of the Social Security Act;
    - (ii) supplemental security income payments under title XVI of the Social Security Act;
      - (iii) food stamps under the Food Stamp Act of 1977; or
    - (iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or
  - (B) households with incomes which do not exceed the greater of -
  - (i) an amount equal to 150 percent of the poverty level for such State; or
  - (ii) an amount equal to 60 percent of the State median income;

(except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

- (3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act:
- (4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income

energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

- (5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;
- (6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that -
  - (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and
  - (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;
- (7) if the State chooses to pay home energy suppliers directly, establish procedures to --
  - (A) notify each participating household of the amount of assistance paid on its behalf;
  - (B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;
  - (C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and
  - (D) ensure that the provision of vendor payments remains at the option of the State in consultation with local Grant recipients and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;

### (8) provide assurances that,

- (A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and
- (B) the State will treat owners and renters equitably under the program assisted under this title;

### (9) provide that--

- (A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and
- (B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such remaining cost (except for the costs of the activities described in paragraph (16));
- (10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursal of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");
- (11) permit and cooperate with Federal investigations undertaken in accordance with section 2608;
- (12) provide for timely and meaningful public participation in the development of the plan described in subsection (c):
- (13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and
- (14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.
- (15) \* beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.
- \* This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Neither territories with annual allotments of \$200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.
- (16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and

thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.

By checking this box, the prospective primary participant is agreeing to the Assurances set out above.

# **Plan Attachments**

PLAN ATTACHMENTS			
The following documents must be attached to this application			
<ul> <li>Delegation Letter is required if someone other than the Governor or Chairman Certified this Report.</li> </ul>			
Heating component benefit matrix, if applicable			
Cooling component benefit matrix, if applicable			
Minutes, notes, or transcripts of public hearing(s).			
Policy Manual.			
Subrecipient Contract.			
Model Plan Participation Notes for Tribes.			